



**AGENDA ITEM REQUEST FORM**  
**Communication to Board of County Commissioners**

**To:** Chair Linda Isenhart, Commissioner Sandy Hollingsworth, Commissioner Web Sill

**From:** Lorna Plamondon Interim- Finance Director  
Name Title

**Date:** 06/01/2022 **Date of BoCC Meeting:** 06/07/2022

**Item:** Local Government Limited Gaming Impact Grant Program Prioritization

**Request or Issue:** Prioritize Local Government Limited Gaming Impact Grant Program Applications

**Recommended Action / Next Step:** Prioritization by BOCC, final review of the Applications by Interim Finance Director Lorna Plamondon, and then the Application will be submitted by the 06/20/2022 deadline. The attached application documents are from the Department of Local Affairs (DOLA) online portal. If more backup information is needed, please contact Interim Finance Director Lorna Plamondon.

**Financial Impact(s):** This grant application will be reviewed by the Local Government Limited Gaming Impact Committee. If awarded, the revenues to the County (Patrol, Detentions, Victim Services & Dispatch) and the associated agencies listed below, will be added to the draft 2023 budget.

**Associated Agencies:** District Attorney, Eagles' Nest, Gilpin Ambulance Authority, and Jefferson Center for Mental Health (JCMH)

**Background Information:** The purpose of the Local Government Limited Gaming Impact Grant Program is to provide financial assistance to eligible local governments to address documented gaming impacts stemming from limited stakes gaming in the communities of Cripple Creek, Black Hawk and Central City. The three gaming cities are not eligible to apply.

**Amount of agenda time needed:** 10-15 min

**Is this item time sensitive:** Yes, the application needs to be submitted in the DOLA grant portal no later than June 20, 2022.

**Contact for Follow Up:** Interim Finance Director Lorna Plamondon

## Gaming Impact Program Application Summary Sheet

Summarize your documented gaming financial impact for 2021 for each category to support your financial assistance request.  
 \* Financial assistance awards are offered based on availability of funds and are not guaranteed to cover the entirety of your gaming financial impact costs.

2021 Gaming Financial Impact		Amount
Summarized list of gaming related financial impacts in the application: Gaming Related Costs Only		
Line Item Financial Impacts per Category		
EMS		
per run X rate - reimbursements (Medicaid, insurance, etc)		811,888.00
1144 gaming runs X \$1179.00 ( \$1,234,376 -\$422,488). in reimbursements (Medicaid, insurance, etc)		
Fire		
Human Services		
per case X rate -- JEFFERSON CENTER		
20 gaming cases X \$1298.61/case = \$ 25,972.20		
per case X rate -- EAGLES NEST EARLY LEARNING CENTER		199,594.00
12 gaming cases X \$10,602.case = \$127,224.00		
per case X rate -- GILPIN VICTIM SERVICE		
513 gaming cases X \$83.82/case = \$43,000.00		
RESILIENCE1220 70 gaming casesx 48.54=3397.80		
Jails	gaming related	
5636 days of stay X \$59.42 =		\$346,775.12
Judicial		
	per case X rate	
1074 gaming cases X \$1002.26 case	25,227,768 x4.27% of all cases are gaming related	\$1,077,226.00
Law Enforcement		
	per call X rate	
4547 gaming calls X \$55.46/call =		\$30,347.00
Other		
TOTAL		
		2,465,830.12

## ◦ Application Rating Criteria

**A. APPLICANT/CONTACT INFORMATION****1. Local Government/Organization:** Gilpin County**2. Principal Representative:****Honorific:****First Name:** Sandy**Middle Name:****Last Name:** Hollingsworth**Suffix:****Role:** Chief Elected**Mailing Address:** P.O. Box 366**Address 2:****City:** Central City**State:** CO**Zip Code:** 80427**Phone #:** 303-582-5214**Email Address:** shollingsworth@gilpincounty.org**3. Responsible Administrator (will receive all mailings) for the Application:****Honorific:****First Name:** Lorna**Middle Name:****Last Name:** Plamondon**Suffix:****Role:** Program Manager/Primary Contact**Mailing Address:** P.O. Box 366**Address 2:****City:** Central City**State:** CO**Zip Code:** 80427**Phone #:** 303-951-3671 x3**Email Address:** lplamondon@gilpincounty.org**B. ADDITIONAL CONTACT INFORMATION - IF APPLICABLE**

Complete this section if you have a designated third party contact person for the application.

**Honorific:****First Name:**

Ray

**Middle Name:**



**COLORADO**  
Department of Local Affairs  
Division of Local Government

**GAMING IMPACT GRANT PROGRAM APPLICATION 2022**

**Local Government/Organization:** Gilpin County  
**Partially Complete** 2022-06-01T11:46:45  
**GRANTS\_WEB** **Reviewed On:**  
**Reviewed By:**  
**Reviewer Notes:**

Application Overview

**You are Strongly Encouraged to Work with your Regional Field Manager prior to Completing your Application**

**Important Notes:**

- This application for financial assistance is available to eligible local government entities only as defined in C.R.S. 44-30-1301 (2)(c).
- Fixed Criteria (pre-scored) was established in HB 21-1132 and now required per C.R.S 44.30.1301 (2)(a) (I)(A) and (B).
- **Financial assistance will be made to eligible local government entities for the following documented negative gaming impact categories:**
  - Emergency Medical Services
  - Jails
  - Human Services
  - Law Enforcement
  - Legal Judicial
  - Other
- **Documented Negative Gaming Impact:** Means the documented expenses, costs, and other negative impacts that are incurred directly and are explicitly identifiable as a result of limited gaming permitted in the counties of Gilpin and Teller and on Indian lands. "Documented negative gaming impacts" includes the provision of gambling addiction counseling, including prevention and education, to Colorado residents.
- **ONE** application now covers all categories listed above. Applicants will request a specific dollar amount for the total financial assistance requested based on the documented negative gaming impacts incurred in the 2021 calendar year for all categories for their eligible local government entity.
- This provision of financial assistance is based on documented negative gaming impacts incurred for calendar year 2021. All calendar year 2021 documentation supporting this request must be summarized and the summary sheet uploaded with your application. Documentation in support of the impacts listed in your summary sheet for January 1, 2021 – December 31, 2021 must also be uploaded with your application. Applications that have missing or incomplete documentation to support the requested impact amount will be rejected and additional information will be requested and resubmittal of your application will be required.
- To ensure you develop a complete application please refer to our website at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant> and review:
  - C.R.S. 44-30-1301 and 44-30-1302
  - 2020 Gaming Impact Study and Summary
  - NOFA
  - Local Government Limited Gaming Impact Application Categories and Documented Impacts
  - Summary Sheet of Financial Assistance Example

**Last Name:**

Rears

**Suffix:**

**Role:**

**Designated Contact**

**Mailing Address:**

P.O. Box 366

**Address 2:**

**City:**

Central City

**State:**

CO

**Zip:**

80427

**Phone Number:**

3030-582-5214

**Email Address:**

### C. FINANCIAL INFORMATION - GILPIN AND TELLER COUNTIES ONLY

#### a. Direct Distribution

How much direct distribution did the county receive in the year requesting reimbursement?

10,693,824.00

#### b. Local Tax Revenue Benefits

Describe and calculate any local tax revenue benefits (property, sales or other) that have occurred within the jurisdiction attributable to gaming activities. Discuss methodology used in determining the relationship between these revenues and gaming activities.

For 2021 the gaming portion of property tax revenue was \$3,425,270 . or 57% of the total budgeted county property tax revenue of \$6,009,246. the county has no sales tax, employment head tax or other fees directly related to the gaming industry.

#### c. Utilizing Direct Distribution Funds

What is the county's policy for utilizing direct distribution funds? Explain how those funds are used to mitigate costs directly created by the gaming industry. Please be specific.

40% of the total county revenue : \$ 10,693,824.00 of \$27,000,933. for 2021. The distribution is deposited into the general fund and used for the overall operations of the county including personnel costs, operations, overhead and (on occasion) capital purchases. Approximately 20% of Gilpin County's adult workforce is employed by the gaming industry. An equally large percentage of all county operations are "gaming-related:". This number is down in 2021 due to the casino closures and lay-offs.

#### d. Funding Determination

If direct distribution funds are distributed on a proportionate basis to county departments, detail the process and metric utilized to determine the gaming relationship and appropriate level of funding per department.

No effort is made to segregate gaming funds or to determine what percentage of each departments operations are gaming related except in those areas (Detentions,Victim Services, Patrol,Dispatch) where sufficient contact and documentation with individuals is routine.

**D. AMOUNT REQUESTED - ALL APPLICANTS**

Enter the total request amount for each individual category below.

Requested amount for EMS and Fire

811,888.00

Requested amount for Human Services

199,594.00

Requested amount for Jails

346,775.12

Requested amount for Judicial Impacts

1,077,226.00

Requested amount for Law Enforcement Impacts

30,347.00

Total Amount of Financial Assistance Requested Based on Documented Impacts

Enter the grand total amount being requested for all documented impacts.

2,465,830.12

**E. DOCUMENTED NEGATIVE IMPACTS - ALL APPLICANTS**

**a. Description of Overall Documented Negative Gaming Impact**

Describe the overall documented negative gaming impact in support of your financial assistance request for all categories being applied for.

Information for this application must cover January 1, 2021 - December 31, 2021 only.

**Important note: If inserting language from another document, ensure the entire description has transferred to this application.**

Gilpin Ambulance Authority (GAA) is the sole medical provider in Gilpin County. In 2021 GAA responded to 1,759 EMS calls, of which 1,144 (65%) were directly related to gaming. The realized Gaming impact for GAA is \$811,888. Gilpin County and the cities of Black Hawk and Central subsidize GAA funds based on a formula set forth in the establishing contract. Awarded Gaming Impact funds will be used to help mitigate total operating expenses less reimbursable costs, involving negative impacts to gaming related EMS responses. GILPIN VICTIM SERVICES (GVS)- During 2021 GVS assisted 769 victims, 513 gaming related victims making up 67 % of the victims served. A victim is assessed as gaming related if the incident was documented in the police report to have occurred on casino/gaming property. DOLA funds will contribute to the GVS personnel expenses including costs associated with providing 24/7 crisis response. JEFFERSON CENTER FOR MENTAL HEALTH -(Jefferson Center), the community nonprofit mental health center serving Gilpin County, respectfully requests continued funding for a licensed School-based Counselor to provide mental health services to school-age youth and their families who have been negatively impacted by gaming. The youth of Gilpin County who have parents or guardians employed within the gaming industry are at an elevated risk for poor outcomes (e.g. dropping out, mental illness, and substance use). While gaming-impacted students made up approximately 30% of the total student body in 2019, gaming-impacted students comprised 55% of the School-based Counselors total caseload in 2020. This EAGLES NEST EARLY LEARNING CENTER, The limited stakes gaming industry as with many service industry professions, employees are often required to work odd hours

and days, requiring childcare that is flexible and reliable. Without Eagles' Nest there would be no option for childcare within Gilpin County. Eagles' Nest is the only childcare facility in a 0-mile radius that offers care for infants, Toddlers, and Preschool students. The gaming industry domination of the employer market in the County also makes attracting and retaining qualified employees a difficult proposition, increasing the overall operating cost of the center. Most of our casino employee families utilize the Child Care Assistance Program (CCAP). RESILIENCE1220: Gaming is associated with increased rates of marital issues, child neglect and abuse, self-harm, and suicides. Gilpin County reported the rates of high school students who seriously considered suicide within the past year and 34.3% reported severe mental health issues (70 students) preventing normal activities. DETENTION FACILITY- We are requesting funds for the cost of daily bed space for each individual that was incarcerated in the Gilpin County Detention Facility for a gaming associated arrest. Currently in the Gilpin County Detentions Facility when we book an individual, we ask their reason(s) for being in Gilpin County. If we did not have gaming in the county, we would not need this size of facility nor the staff we currently have to operate the facility. DISTRICT ATTORNEY- The 1st Judicial District Attorneys Office documents gaming impacts and expenses incurred directly as a result of gaming. Aside from the Limited Gaming Impact Program, this Office does not derive revenue from the gaming industry, taxes from gaming tourism, or taxes from increased employment; this office does not benefit from the positive impacts of gaming. All impacts to this office are negative impacts. LAW ENFORCEMENT-We are requesting funding for salaries and operational costs to offset the expenditures related to gaming call volumes. If we did not have gaming in the county, we would not need the amount of staff we currently have. Receiving DOLA funds would allow us to maintain our efforts to mitigate the gaming related calls and still meet our obligations in servicing non-gaming calls to the citizens and visitors in Gilpin County.

#### b. Supporting Documentation - Summary Sheet

- Provide a summary sheet(s) detailing the financial assistance request total per category and per line item. Only include gaming impacts from the 2021 calendar year. A summary sheet example can be found on the DOLA website: <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Upload a PDF document summarizing the total financial assistance amount being request that includes the following:

- Category(s)
- Financial Impact Per Line Item Per Category
- Financial Assistance Request Total

**Important note: Include summary sheet in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.**

Download

### E1. EMS AND FIRE CATEGORY

Please use this section to record your documented negative gaming impacts for the Emergency Medical Services and Fire Categories. Equipment requests can be made in Section F.

All documentation used to create the impact numbers for this category must be uploaded for review at the end of this section. Please refer to the "Application Categories and Documented Impacts" document on the website for application documentation required at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

#### a. Total Number of Calls

Tally total number of calls for EMS and Fire and enter here.

1759

#### b. Total Number of Gaming Calls

Tally total number of Gaming calls for EMS and Fire and enter here.

1144

#### c. Actual Cost Per Call for EMS and Fire

Please show how you calculated the cost per call for each of the 2 categories of EMS and Fire. Be sure to specify which calculation corresponds with each category.

Total Number of Calls 1759 Gaming Calls 1144 Cost Per Call \$1,079 Call Revenue \$ 422,488 Total Gaming Impact \$811,888  
 Cost/Call Calculation = Gaming calls X Rate = Total Call Revenue (1144 X \$1,079) 1,234,376-\$422,488 = \$811,888

**d. Revenue Collected - EMS Category Only**

What is the insurance reimbursement revenue amount collected to address cost for transports?

422,488.00

**e. Documentation Method**

What is the tracking and documentation method used to determine that a call is related to a negative gaming impact for each of the two categories? Please be specific and be sure to specify which method corresponds with each category.

Any incident involving a visitor, patron or employee on the premises of or traveling to or from a casino. Any residential response to a patient who works at a casino. Ask the patient or friend/family. Where do you or he/she work? Any traffic incident involving a person traveling to or from a casino. Ask the patient, Where were you traveling to/from? or ask an officer, Was the person responsible traveling to/from a casino? Any law enforcement related response that is directly related to a gaming activity or incident. i.e. blood draws, medical response to the jail, DUI, etc. Ask the originating officer, was this for a gaming related incident or offense? If the response is not to a casino make sure to always ask the patient, friend, family member or law enforcement officer about the relationship to gaming and note the relationship in your report.

**f. Supporting Documentation**

Please upload all documentation supporting the impacts listed in the summary sheet for this category. Any missing or incomplete documentation will cause the application to be rejected and the missing/additional information will be requested and will need to be resubmitted with your application for consideration. All documentation will need to be in one PDF for upload. An additional upload section has been added in Section H of the application if you need additional space.

Please review the "Application Categories and Documented Impacts" on the DOLA website for guidance on allowable documentation for each category at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

**Important note:** Include all supporting documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.

Download

**g. Potentially Modifiable Impact**

It may be possible for an impact to be reduced through enhanced intervention (e.g., increased funding of prevention and treatment to reduce the incidence and prevalence of problem gambling). An impact that is potentially modifiable with public monies can be considered a "modifiable" impact. An impact that cannot be modified regardless of enhanced intervention is considered to be "non-modifiable".

For more detailed information on modifiable impacts, please review the 2020 Gaming Study and Summary Report found at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Is the documented negative gaming impact potentially modifiable with public monies?

No

**if yes, Explain:**

Thoroughly detail how the impact can have modified or mitigated behavior. How is this negative impact prevented and mitigated with public monies? Be detailed, specific, and provide examples. It is recognized that many impacts are nearly impossible to change regardless of enhanced intervention. Please continue to the next section if your impacts are not modifiable.

**E2. COUNTY HUMAN SERVICES CATEGORY**

Please use this section to record your documented negative gaming impacts for the Human Services Category.

All documentation used to create the impact numbers for this category must be uploaded for review at the end of this section. Please refer to the "Application Categories and Documented Impacts" document on the website for application documentation required at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>



To document gaming related relationship, Questionnaire/Intake Forms must include the following questions, when applicable:

- Child services (up to age 18): does your parent or guardian work in the gaming industry or at a casino? What are the hours that your parent/guardian works?
- Do you work in the gaming industry?
- Are you an individual patron of the gaming industry or a child/individual in the guardianship of the individual patron of the gaming industry?
- Have you or your parent/guardian been recently laid off from a casino due to no fault of your/their own? (These cases must detail how the gaming industry is causing the hardship and must have been laid off within a year.)

**a. Total Number of Cases**

1051

**b. Total Number of Gaming Cases**

615

**c. Actual Cost Per Case**

Please show how you calculated the cost per case.

VICTIM SERVICES- Salary and Benefits 2021 \$238,733.30 less other grants received \$144,570. = 94,163.30 less county contribution of \$51,163.20 = \$43,000.00 ( Does not exceed 94,163 x .67 percent gaming cases =63,089.41 ) JEFFERSON CENTER has determined cost per case on the basis of the school-based counselors salary:\$46,750. personnel cost divided by the 36 total students served = \$1298.61 cost per case in 2021. = \$1298.61 cost per case in 2021 multiplied by the 20 gaming-impacted students served = \$25,972.20 Total Request: \$25,972.20 . EAGLE NEST Supporting Documentation- Summary Sheet How cost per case was calculated: Personnel \$381,492, Operating Costs:\$42,610 Total Budgeted Amount:\$424,102. Total Budgeted Amount / Total Number of Cases 40 = Total Cost Per Student (Case) \$10,602 Total Cost Per Student x Total Number of Gaming Children 12 = Amount Requested \$127,224 \*Operating Costs=Classroom Expenses, Consumables & Food \*Personnel= Wages & Health Benefits RESILIENCE1220- has a total of 206 clients for counseling , 70 negative gaming impact Cost of High School Students only \$10,000./206 = \$48.54 x 70 students = \$3397.80

**d. Documentation Method**

What is the tracking and documentation method used to determine that a case is related to a negative gaming impact? Please be specific.

JEFFERSON CENTER- When engaging a student at Gilpin RE-1, the School-based Counselor verbally discusses the three required gaming-impact questions. If a student provides an affirmative response that indicates a negative gaming impact, that impact is documented in Jefferson Center's secure electronic health record system, myAvatar; students who exhibit this gaming-related negative impact are tracked in myAvatar, along with additional information including treatment outcomes and referral information. This information is used to inform quarterly service reports to Gilpin County; the total number of non duplicated students is collected and provided via the attached client log / list of gaming cases. This log is essential to identify the programs annual service numbers and prevents duplicating the count of students who receive services across multiple quarters. EAGLES NEST Eagles Nest requires all families to fill out an enrollment form every year. The enrollment form includes the parent or guardian employer information. This includes the employer name, address, and phone number. This allows us to establish if this family is a case from the gaming industry. For the families who are enrolled in CCAP, Eagles Nest is paid less per day than what we charge for private tuition. The County that is providing CCAP, through the Human Services Department, sends Eagles Nest a Childcare Assistance Authorization form. The form states what the parent or guardian must pay for the month. This is a parent fee based on their household income. That information helps Eagles Nest determine how much money is lost on each CCAP family that is also a gaming case. VICTIM SERVICES-(GVS) requests funds to support GVS personnel expenses including costs associated with providing 24/7 on-scene crisis response and intervention. During 2021 , GVS advocates assisted 769 victims, 513 or 67%were gaming related victims. Cases are documented as a gaming case if law enforcement reports the crime occurred on gaming property or after visiting a casino.

**e. Supporting Documentation**

Please upload all documentation supporting the impacts listed in the summary sheet for this category. Any missing or incomplete documentation will cause the application to be rejected and the missing/additional information will be requested and will need to be resubmitted with your application for consideration. All documentation will need to be in one PDF for upload. An additional upload section has been added in Section H of the application *if you need additional space*.

Please review the "Application Categories and Documented Impacts" on the DOLA website for guidance on allowable documentation for each category at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

*Important note: Include all supporting documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.*

Download

#### f. Potentially Modifiable Impact

It may be possible for an impact to be reduced through enhanced intervention (e.g., increased funding of prevention and treatment to reduce the incidence and prevalence of problem gambling). An impact that is potentially modifiable with public monies can be considered a "modifiable" impact. An impact that cannot be modified regardless of enhanced intervention is considered to be "non-modifiable".

For more detailed information on modifiable impacts, please review the 2020 Gaming Study and Summary Report found at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Is the documented negative gaming impact potentially modifiable with public monies?

Yes

if yes, Explain:

Thoroughly detail how the impact can have modified or mitigated behavior. How is this negative impact prevented and mitigated with public monies? Be detailed, specific, and provide examples. It is recognized that many impacts are nearly impossible to change regardless of enhanced intervention. Please continue to the next section if your impacts are not modifiable.

Victim Services - The negative impact could be modified or mitigated with public monies if those monies went to domestic violence, anger management, and/or substance abuse educational programs. However, it is unknown that these issues are a problem or that they could occur until individuals are in a situation where they are challenged by difficult to manage emotions (losing money, disagreements involving gaming or when to leave, and alcohol or substance overuse). Providing the education on these reactions/behaviors would need to occur after a crime has occurred as part of educational resources specific to the issue at hand and provided to the offender during probation or part of sentencing. Jefferson Center has a variety of clinical teams dedicated to providing therapy and case management services to clients. These teams include Adult Services and Family Services. These clinical teams are trained to treat clients with a multitude of mental health issues, including gaming addictions. Jefferson Centers clinical staff utilize an array of different cognitive and behavioral therapies to treat mental health issues. Two of their most frequently used therapies, Cognitive Behavioral Therapy (CBT) and Motivational Interviewing (MI), have shown to be highly effective in treating individuals and families affected by gaming addictions. A majority of Jefferson Centers clinical services are funded by Medicaid, and their utilization has the potential to modify gaming impact in Gilpin County.

### E3. JAILS CATEGORY

Please use this section to record your documented negative gaming impacts for the Jails Category.

The gaming related jail funding awards are determined by utilizing the Committee approved rate for the local government costs associated with housing an inmate. The Committee looks to the "State Rate" to determine this rate which is determined in the Department of Corrections long bill. In order to be consistent, the Committee approved rate will be equitably applied to all jail financial assistance projects. The Committee approved rate is \$59.42 per gaming related days of stay.

All documentation used to create the impact numbers for this category must be uploaded for review at the end of this section. Please refer to the "Application Categories and Documented Impacts" document on the website for application documentation required at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

#### a. Total Number of Gaming Related Days

5836

**b. Total Number of Gaming Inmates**

383

**c. Calculation of Cost**

The calculation utilized to determine a jail grant award is:

Number of gaming related days of stay in 2021 x Committee Approved Rate = Financial Assistance Amount. The current Gaming Impact Program Advisory Committee approved Rate is \$59.42. Please show your calculation in space below.

5836 gaming related day x 59.42 =346,775.12

**d. Documentation Method**

What is the tracking and documentation method used to determine that a stay is related to a negative gaming impact? Please be specific.

to determine if the inmate is gaming related we gather information from the arresting officer and ask arrestee what their purpose is in Gilpin County.

**e. Supporting Documentation**

Please upload all documentation supporting the impacts listed in the summary sheet for this category. Any missing or incomplete documentation will cause the application to be rejected and the missing/additional information will be requested and will need to be resubmitted with your application for consideration. All documentation will need to be in one PDF for upload. An additional upload section has been added in Section H of the application if you need additional space.

Please review the "Application Categories and Documented Impacts" on the DOLA website for guidance on allowable documentation for each category at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

*Important note: Include all supporting documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.*

[Download](#)

**f. Potentially Modifiable Impact**

It may be possible for an impact to be reduced through enhanced intervention (e.g., increased funding of prevention and treatment to reduce the incidence and prevalence of problem gambling). An impact that is potentially modifiable with public monies can be considered a "modifiable" impact. An impact that cannot be modified regardless of enhanced intervention is considered to be "non-modifiable".

For more detailed information on modifiable impacts, please review the 2020 Gaming Study and Summary Report found at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Is the documented negative gaming impact potentially modifiable with public monies?

No

If yes, Explain:

Thoroughly detail how the impact can have modified or mitigated behavior. How is this negative impact prevented and mitigated with public monies? Be detailed, specific, and provide examples. It is recognized that many impacts are nearly impossible to change regardless of enhanced intervention. Please continue to the next section if your impacts are not modifiable.

**E4. JUDICIAL CATEGORY**

Please use this section to record your documented negative gaming impacts for the Judicial Category.

All documentation used to create the impact numbers for this category must be uploaded for review at the end of this section. Please refer to the "Application Categories and Documented Impacts" document on the website for application documentation required at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

**a. Total Number of Cases**

25171

**b. Total Number of Gaming Cases**

1074

**c. Actual Costs to Investigate**

What are the actual costs to investigate, plea bargain, arraign and prosecute gaming cases as a percentage of total operations? Please show both the cost and the percentage of total operations.

The cost to investigate, plea bargain, arraign and prosecute gaming cases in 2021 was \$1,077,226. This is 4.27% of total operations.

**d. Calculation of Actual Costs**

How were the actual costs calculated for the previous question? Please show full calculation.

The cost to investigate, plea bargain, arraign and prosecute gaming cases in 2021 was \$1,077,226. This is 4.27% of total operations. The cost to prosecute all 25,171 cases was \$25,227,768. Therefore the cost to prosecute 4.27% of our cases is 4.27% of \$25,227,768. That equals \$1,077,226. \$1,077,226 is our cost to prosecute gaming-related cases. This includes direct and indirect costs; direct costs include salaries for our Gilpin staff while indirect costs including software, IT infrastructure, etc. Our quarterly reports for 2021 reflected direct costs of \$537,935.

**e. County Contribution**

What is the County Contribution for prosecution of Gaming and other cases counted in the total number of cases in question a. above? Please give dollar amount.

265,649.00

**f. Contribution Dollars Spent**

How much of the contribution from the County listed above was spent on Gaming Cases? Please give dollar amount.

0.00

**g. Staffing Costs**

What are the staffing costs counted in the cost per case or actual costs? Please specify in dollars.

470,227.00

**h. Documentation Method**

What is the tracking and documentation method used to determine that a case is related to a negative gaming impact? Please be specific.

Our office tracks gaming cases and expenses incurred directly as a result of gaming cases. Aside from the Limited Gaming Impact Program, this Office does not derive revenue from the gaming industry. In 2021, we received the statutory minimum from Gilpin County and did not benefit from increased taxes from gaming tourism, increased taxes from property values, or increased taxes from increased employment. This office does not benefit from the positive impacts of gaming. All impacts to this office are negative impacts. In 2021, 74.2% of all crime in Gilpin County was gaming related. The office methodology for identifying gaming cases is as follows. Felony cases are reviewed, and if appropriate, filed by the Chief Deputy District Attorney in charge of Gilpin County. During the review process, the Chief Deputy District Attorney determines whether the case is gaming related by applying the definition of gaming-related case to the facts of the case. These facts are independently verifiable by checking police reports. Gaming cases are those that occur inside a casino or on casino property, cases where the defendant was drinking in a casino or in town for gaming, and cases where the defendant was driving to or from the casino. All cases filed by the Division of Gaming are gaming-related cases. Our office does not count traffic violations based on the location of the violation, nor does our office count cases involving gaming industry employees, unless one of the above conditions are met. Misdemeanor and traffic cases are reviewed and marked for gaming by the prosecuting Deputy District Attorney or Legal Secretary, using the criteria above. The 1st Judicial District Attorneys Office does not include secondary gaming impacts such as a relative who works in the industry or a traffic violation or accident that occurred after the car had stopped at an alternate location post gaming establishment.

**i. Supporting Documentation**

Please upload all documentation supporting the impacts listed in the summary sheet for this category. Any missing or incomplete documentation will cause the application to be rejected and the missing/additional information will be requested and will need to be resubmitted with your application for consideration. All documentation will need to be in one PDF for upload. An additional upload section has been added in Section H of the application if you need additional space.

Please review the "Application Categories and Documented Impacts" on the DOLA website for guidance on allowable documentation for each category at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

*Important note: Include all supporting documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.*

Download

#### j. Potentially Modifiable Impact

It may be possible for an impact to be reduced through enhanced intervention (e.g., increased funding of prevention and treatment to reduce the incidence and prevalence of problem gambling). An impact that is potentially modifiable with public monies can be considered a "modifiable" impact. An impact that cannot be modified regardless of enhanced intervention is considered to be "non-modifiable".

For more detailed information on modifiable impacts, please review the 2020 Gaming Study and Summary Report found at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Is the documented negative gaming impact potentially modifiable with public monies?

Yes

If yes, Explain:

Thoroughly detail how the impact can have modified or mitigated behavior. How is this negative impact prevented and mitigated with public monies? Be detailed, specific, and provide examples. It is recognized that many impacts are nearly impossible to change regardless of enhanced intervention. Please continue to the next section if your impacts are not modifiable.

The District Attorneys Office Pathways program is an evidence-based solution that diverts offenders pre-file to provide individuals the resources, support, and treatment to address the underlying causes of criminal behavior. This program is open to those who commit low-level, non-violent crimes. Individuals with gambling addiction committing low-level, non-violent gaming-related crime to support that gambling addiction are candidates for our Pathways program. This program is consistent with mitigating impacts and is based on the philosophy of providing intervention to modify behavior and prevent future negative impacts.

### E5. LAW ENFORCEMENT CATEGORY

Please use this section to record your documented negative gaming impacts for the Law Enforcement Category.

All documentation used to create the impact numbers for this category must be uploaded for review at the end of this section. Please refer to the "Application Categories and Documented Impacts" document on the website for application documentation required at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

#### a. Total Number of Calls

14291

#### b. Total Number of Gaming Calls

547

#### c. Actual Cost Per Call

Please show how you calculated the cost per call.

Total number of gaming call is 547 , the cost per call is \$55.48 = \$30,347.00 We averaged patrol and dispatch division 2021

salaries, benefits, overhead and hourly amount for a vehicle to get an average hourly rate for a patrol employee and a dispatch employee, we then applied that hourly rate to the gaming related calls and how long each type of call takes

#### d. Documentation Method

What is the tracking and documentation method used to determine that a call is related to a negative gaming impact? Please be specific.

Patrol staff notifies dispatch if a call is gaming related based on the gaming related criteria set by DOLA, and Patrol staff training. Patrol staff are trained to ask specific questions to ascertain if the engagement is gaming related. When the patrol staff clears the call they inform the dispatcher of the clearance code i.e. D1G=Call Serviced Gaming and they give a brief explanation that verifies the gaming relationship of the call. Dispatchers enter this information into the CAD system and Sheriff Office staff is able to print reports of all gaming related calls and verify each call. If a case report was completed, sheriff office staff pulls each case report and verifies that it met the criteria for being gaming related.

#### e. Supporting Documentation

Please upload all documentation supporting the impacts listed in the summary sheet for this category. Any missing or incomplete documentation will cause the application to be rejected and the missing/additional information will be requested and will need to be resubmitted with your application for consideration. All documentation will need to be in one PDF for upload. An additional upload section has been added in Section H of the application if you need additional space.

Please review the "Application Categories and Documented Impacts" on the DOLA website for guidance on allowable documentation for each category at: <https://www.colorado.gov/pacific/dola/local-government-limited-gaming-impact-grant>

**Important note: Include all supporting documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.**

Download

#### f. Potentially Modifiable Impact

It may be possible for an impact to be reduced through enhanced intervention (e.g., increased funding of prevention and treatment to reduce the incidence and prevalence of problem gambling). An impact that is potentially modifiable with public monies can be considered a "modifiable" impact. An impact that cannot be modified regardless of enhanced intervention is considered to be "non-modifiable".

For more detailed information on modifiable impacts, please review the 2020 Gaming Study and Summary Report found at <https://cdola.colorado.gov/funding-programs/local-government-limited-gaming-impact-grant>

Is the documented negative gaming impact potentially modifiable with public monies?

Yes

if yes, Explain:

Thoroughly detail how the impact can have modified or mitigated behavior. How is this negative impact prevented and mitigated with public monies? Be detailed, specific, and provide examples. It is recognized that many impacts are nearly impossible to change regardless of enhanced intervention. Please continue to the next section if your impacts are not modifiable.

Each Casino in Central City, as we contract police services with Central City, is checked at least once per shift, which means at least once on days and once on nights. We don't have a mid or swing shift. A check is a deputy completing a walk through of the casino gaming floor and engaging with staff to build relations and be available about any new issues they are facing. Quarterly Safety meeting, organized by Black Hawk PD, that we attend with all local LE (BHPD, GCSO, State Patrol, Division of Gaming Officers) and all casinos are invited. Crime trends are discussed from the perspective of the casino and LE, solutions discussed, and relationships built between LE supervision and Casino supervision and security personnel. Training has been offered and attended by LE and Casino staff to include basics like "how to work with dispatch" when you call 911, to how to recognize Human Trafficking and Domestic Violence. I don't want to steal Black Hawk PD's thunder on this, they organize this quarterly meeting and the training classes, the turn out is great by casino staff, and we always participate.

## E6. INNOVATION AND MODIFICATION

Please use this section to record whether a project that modifies a current and important Negative

Gaming Impact can be implemented. This is a forward thinking idea or project that may or may not currently exist. Applicants are encouraged to think outside the box to determine if an opportunity to implement a project that may modify or prevent a current *Negative Gaming Impact* can be implemented.

These can be:

- efforts to mitigate/prevent negative impacts
- efforts to improve efficiencies or effectiveness in services addressing negative impacts
- new programs or technology
- capacity building and training

a. Can a new or existing project be implemented to prevent or mitigate impacts?

Yes

b. if yes, Explain:

Please provide a detailed overview of a new or existing project that may prevent or mitigate impacts. Describe in detail what the project or activity is, the negative impacts it will address, and how the project or activity will help prevent or mitigate negative gaming impacts. Please be detailed and specific.

Many of the applicants have provided detailed information on how they are training and creating new programs to mitigate negative gaming impacts. The District Attorney is putting into place a new program called Pathways and they will be able to handle gaming related cases and hopefully keep people from going to Jail and re-offending. The County as a whole is trying to encourage and promote businesses outside of gaming to promote a more family friendly and better environment also to promote less crime and more working opportunities in the area. Business areas have been built and the promotion of not just casinos in the area.

#### F. ADDITIONAL FINANCIAL ASSISTANCE

This section is for applicants requesting equipment purchase and/or funds to finance planning, construction, and maintenance of public facilities related to the documented gaming impacts identified in the categories above. A gaming impact must exist in order to qualify for this section. If not applicable, please continue to Section G. BOARD APPROVAL/TABOR Compliance.

a. Request Type

Please indicate the additional financial assistance that you are requesting. Please check all that apply.

b. Amount of Request

How much are you requesting for additional financial assistance for equipment, planning, construction and/or maintenance?

c. Contribution Amount

What is the local contribution amount for this request?

d. Determination of Contribution Amount

How was the local commitment amount determined for this request? Describe the methodology utilized to justify the local financial contribution and its proportion to the total cost.

e. Sources of Cash Match

Explain the sources of your local cash match.

f. Financial Resources

Have the financial resources been dedicated in your current budget, reserve funds, and/or unused debt capacity that are being used for the local matching funds? Yes or no?

No

if no, Explain:

**g. Additional Partners**

If other partners are contributing funding to this request, please detail those funding partners and their current commitment to the request.

**G. BOARD APPROVAL/TABOR - ALL APPLICANTS**

**1. Official Board Action**

Assurance of community priority. Applications cannot be submitted unless approved by the city/town/county Board, Council or Trustees. Provide the date official Board action was taken authorizing this application.

06/07/2022

**2. TABOR Compliance**

The Funds for the Gaming Impact Grant Program are State Funds.

Does the local government applicant have voter authorization to receive and expend state grants without regard to TABOR revenue limitations?

Yes

If yes...

If yes, explain.

see attached document

If no...

If no, would receipt of these grant funds, if awarded, result in the local government exceeding revenue limitations, prompting a refund?

No

Affirm Local Government Attorney has Confirmed this TABOR Statement

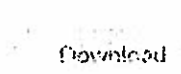
Yes

**H. ADDITIONAL DOCUMENTATION UPLOAD**

Please feel free to use this additional upload area for additional documented impact documents or other related documents.

**a. Additional documentation upload**

*Important note: Include all documentation in a single PDF document when uploading. Only one upload is permitted, each attempt to upload will overwrite the previous upload.*







**Local Government Limited Gaming Impact Program  
 2022 Grant Application Rating Criteria**

	<b>Criteria (Points per Criteria)</b>	<b>Criteria Description (For Scoring Consideration)</b>
<b>Fixed Criteria* (Pre-Scored)</b>	<b>Community Score 1-10 (25% weighted)</b>	<ul style="list-style-type: none"> <li>The net cost to a community due to its host or non-host status and its geographic proximity to the casinos.</li> </ul>
	<b>Impact Score 1-10 (20% weighted)</b>	<ul style="list-style-type: none"> <li>Increased rates of gambling addiction and indices related to gambling addiction</li> <li>Increased service costs to service the casino</li> <li>Increased infrastructure costs to service the casino</li> <li>Increased rates of crime, policing, incarceration, and probation services facilitated by the presence of a casino</li> <li>Increased traffic, noise, and traffic accidents due to casino traffic</li> </ul>
	<b>Property Valuation 1-10 (10% weighted)</b>	<ul style="list-style-type: none"> <li>Priority for eligible local governmental entities that are counties with lower property values.</li> </ul>
<b>Flexible Criteria</b>	<b>Documentation of Negative Gaming Impacts 1-10 (25% weighted)</b>	<p>Documentation has been provided which sufficiently illustrates the scope of negative gaming impact.</p> <ul style="list-style-type: none"> <li>Material clearly describes and documents a direct relationship to gaming.</li> <li>Request directly addresses negative impacts of gaming industry activity.</li> <li>Documentation identifies illustrative examples and an aggregate number of cases of various negative gaming impacts to the applicant.</li> <li>Request thoroughly details the methodology utilized for tracking negative gaming impacts.</li> </ul>
	<b>Demonstration of Financial Need 1-10 (10% weighted)</b>	<p>Severity and urgency of gaming impact on the community.</p> <ul style="list-style-type: none"> <li>State and local tax revenue benefits from gaming are clearly described.</li> <li>Use of direct distribution funds from gaming is clearly described.</li> </ul> <p><i>*10 points automatically for Applicant's which do not receive state or local tax gaming revenue</i></p>
	<b>Innovation and Modification 1-10 (10% weighted)</b>	<p>Project modifies a current Negative Gaming Impact</p> <ul style="list-style-type: none"> <li>Effort to mitigate/prevent negative impacts, improve efficiencies or effectiveness in services addressing Negative Impacts. This could include new programs or technology.</li> <li>Capacity building and/or training.</li> </ul>
<b>Maximum Possible Score = 60</b>		

\*Fixed Criteria established in HB 21-1132 and required per C.R.S 44.30.1301 (2)(a)(I)(A) and (B).

**Commissioner Prioritization  
Sheet DOLA Gaming Impact  
Grants June 7th, 2022**

**Ranked from #1 (highest priority for funding) to #7 (lowest priority for funding).**

<b>Applicant</b>	<b>Ranking</b>
<b>Gilpin County Sheriff's Office—Detentions</b>	
<b>Gilpin County Sheriff's Office—Patrol</b>	
<b>Gilpin County Victim Services</b>	
<b>First Judicial District, DA</b>	
<b>Gilpin Ambulance Authority</b>	
<b>Eagles Nest Early Learning Center</b>	
<b>Jefferson Center for Mental Health</b>	